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S E C R E T SECTION 01 OF 07 AMMAN 001261

SIPDIS

EMBASSY BAGHDAD PLEASE PASS TO COM MNSTC-I

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TAGS: PREL MARR JO

SUBJECT: SCENESETTER FOR THE VISIT TO JORDAN OF LIEUTENANT GENERAL MARTIN DEMPSEY, USA, COMMANDING GENERAL, MULTI-NATIONAL SECURITY TRANSITION COMMAND-IRAQ (MNSTC-I)

REF: AMMAN 8608

Classified By: AMB DAVID HALE FOR REASONS 1.4 (B AND D)

THIS MESSAGE IS SECRET NOFORN

¶1. (C) EMBASSY AMMAN IS LOOKING FORWARD TO YOUR VISIT ON 22-24 FEBRUARY 2006. JORDAN REMAINS ONE OF OUR STRONGEST SUPPORTERS FOR ALL ASPECTS OF REGIONAL ENGAGEMENT. YOUR VISIT WILL ALLOW YOU TO REITERATE TO THE JORDANIANS OUR CONTINUED COMMITMENT TO OUR JOINT EFFORTS TO COMBAT TERRORISM AND MAINTAIN REGIONAL STABILITY.

¶2. (C) YOU ARE SCHEDULED TO ATTEND THE FINAL GRADUATION OF IRAQI COUNTER-TERRORISM FORCES TRAINING AT YAJOUZ. A SMALL GROUP OF U.S. MEDIA MAY BE PRESENT FOR THE CEREMONY. YOU ARE ALSO SCHEDULED FOR VISITS WITH BG JAMAL SHAWABKA, COMMANDER OF JORDANIAN SOCOM AND MR. GARY BULLARD, THE NEW JIPTC DIRECTOR, AND FOR AN OFFICE CALL WITH AMBASSADOR HALE.

¶3. (C) ON NOVEMBER 24 THE KING NAMED A NEW PRIME MINISTER, DIPLOMAT AND MILITARY VETERAN MAROUF BAKHIT, TO SUCCEED THE EIGHT MONTH-OLD GOVERNMENT OF FORMER PM ADNAN BADRAN. THIS GOVERNMENT CHANGE WAS PREVIOUSLY PLANNED, BUT BRIEFLY DELAYED BY THE NOVEMBER 9 BOMBINGS. ON DECEMBER 21, PARLIAMENT VOTED CONFIDENCE IN BAKHIT'S CABINET BY A COMMANDING MAJORITY VOTE OF 86-20. THE KING INSTRUCTED THE GOVERNMENT TO PURSUE THREE NEW BROAD SECURITY ISSUES: A) TIGHTEN COUNTERTERRORISM EFFORTS WHILE PROTECTING HUMAN RIGHTS; B) ACCELERATE POLITICAL REFORMS TO INCLUDE A NEW ELECTION LAW AIMED AT CREATING A MORE REPRESENTATIVE PARLIAMENT; AND C) ALLEVIATE POVERTY AND UNEMPLOYMENT.

THE U.S.-JORDANIAN RELATIONSHIP

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¶4. (S) THE GOVERNMENT OF JORDAN PLAYS A KEY ROLE IN SOME OF THE TOP NATIONAL PRIORITIES OF THE UNITED STATES.

- (S) JORDAN IS ONE OF OUR MOST IMPORTANT PARTNERS IN THE WAR AGAINST TERRORISM. THE JORDANIAN AND U.S. SECURITY SERVICES HAVE EXCELLENT COLLABORATIVE RELATIONS. THIS RELATIONSHIP HAS BEEN FURTHER STRENGTHENED IN THE AFTERMATH OF THE SUICIDE BOMBING ATTACKS AT THREE HOTELS IN AMMAN ON 9 NOVEMBER. SOME HERE ARE CALLING THE ATTACKS "JORDAN'S 9-11." THE POPULATION HAS UNITED BEHIND THE KING IN HIS SEVERE CONDEMNATION OF THE ATTACKS AND INTENT TO STRIKE BACK. PUBLIC OPINION HAS SHIFTED DRAMATICALLY AGAINST UBL AND ZARQAWI, WHO PREVIOUSLY ENJOYED FAVORABLE RATINGS, THOUGH PUBLIC OPINION REMAINS OPPOSED TO US ACTIONS IN IRAQ. THIS MAY GIVE THE GOJ INCREASED LEVERAGE IN GAINING INTERNAL PUBLIC SUPPORT FOR SECURITY MEASURES. SINCE THE BOMBINGS, SECURITY INCREASED DRAMATICALLY AT PUBLIC FACILITIES SUCH AS SHOPPING CENTERS, BANKS, HOTELS AND GOVERNMENT BUILDINGS.

- (S) JORDAN PROVIDED CONCRETE LOGISTICAL AND POLITICAL SUPPORT IN THE RUN-UP TO OPERATION IRAQI FREEDOM (OIF), AND CONTINUES TO HOST TRAINING FOR IRAQI POLICE, MILITARY PERSONNEL, AIR TRAFFIC CONTROLLERS, CENTRAL BANK EXPERTS, AND OTHER GOVERNMENT PERSONNEL. JORDAN'S PROXIMITY TO IRAQ, REASONABLE TRAVEL COSTS, AND EXPERIENCED TRAINERS MAKE IT A NATURAL CHOICE FOR TRAINING PROGRAMS CONDUCTED OUTSIDE IRAQ. THE USG INVESTED A GREAT DEAL IN THESE FACILITIES AT A TIME WHEN WE HAD FEW OTHER OPTIONS TO GET TRAINING STARTED RAPIDLY. THEIR CONTINUED USE WILL BE IMPORTANT TO MINIMIZE THE PER-HEAD COST OF THE TRAINING, TO EXPOSE IRAQI TRAINEES TO AN ARAB MODEL OF POLICING AND SECURITY THAT IS MARKEDLY DIFFERENT FROM THE SADDAMIST STYLE, AND TO ANCHOR IN A PRACTICAL WAY A CRITICAL RELATIONSHIP BETWEEN IRAQ AND AN ARAB ALLY AND NEIGHBOR. THE KING AND OTHER JORDANIAN LEADERSHIP ARE VERY EAGER FOR U.S. ASSISTANCE IN FACILITATING THE JORDANIAN-IRAQI RELATIONSHIP. THEY ARE INTERESTED IN PROVIDING ADDITIONAL TRAINING FOR IRAQIS AND IN BRINGING MORE IRAQI LEADERS TO JORDAN, TO BUILD UPON RELATIONS AND TO SHOW IRAQIS FIRST HAND HOW MUCH JORDAN IS DOING TO PROMOTE IRAQI SECURITY. THE KING'S PUBLIC STATEMENTS IN SUPPORT OF THE LAST MINUTE AMENDMENTS TO THE IRAQI CONSTITUTION, AND HIS ENCOURAGEMENT TO ALL SECTORS OF IRAQI SOCIETY TO

PARTICIPATE IN THE IRAQI POLITICAL PROCESS, WERE  
IMPORTANT VISIBLE STEPS IN JORDAN'S POLITICAL SUPPORT  
FOR IRAQ.

- (C) KING ABDULLAH AND THE GOJ HAVE WORKED SINCE THE END OF OIF TO REESTABLISH TIES WITH THE IRAQI GOVERNMENT AND EMERGING IRAQI INSTITUTIONS. IN THE FIRST VISIT OF A SENIOR ARAB OFFICIAL TO IRAQ SINCE THE FALL OF SADDAM, THEN-JORDANIAN PM ADNAN BADRAN, ACCCOMPANIED BY FOUR OTHER CABINET MINISTERS, MET IN BAGHDAD SEPTEMBER 10 WITH IRAQI VICE PRESIDENT ABDEL ABDUL MEHDI AND PRIME MINISTER IBRAHIM JAAFARI. IRAQI INTERIOR MINISTER BAYAN JABR VISITED JORDAN SEPTEMBER 30. ON OCTOBER 27-28, IRAQI PRIME MINISTER IBRAHIM JAAFARI MET WITH KING ABDULLAH AND SENIOR GOJ OFFICIALS IN AMMAN. IN EARLY DECEMBER, JORDAN'S NEW PRIME MINISTER MAROUF BAKHIT CALLED FOR INCREASED COOPERATION WITH IRAQ, INCLUDING THE EXCHANGE OF INFORMATION TO COMBAT TERRORISM.

- (S) JORDAN REMAINS AN IMPORTANT, POSITIVE FACTOR IN THE ISRAELI-PALESTINIAN EQUATION. BEYOND JORDAN'S OBSERVANCE OF ITS 1994 PEACE TREATY WITH ISRAEL - REGARDED AS A CORNERSTONE OF JORDAN'S NATIONAL SECURITY STRATEGY -- JORDANIAN SECURITY AND MILITARY SERVICES WORK CLOSELY WITH THEIR ISRAELI COUNTERPARTS, ALTHOUGH THIS RELATIONSHIP STAYS LARGELY OUT OF SIGHT. THE GOJ RECENTLY RENEWED ITS OFFER TO PROVIDE TRAINING IN JORDAN FOR PALESTINIAN SECURITY FORCES.

- (S) JORDAN SHARES OUR CONCERN ABOUT SYRIA, AND SUPPORTS OUR POLICY AND INTERNATIONAL EFFORTS TO FOCUS PRESSURE ON SYRIA TO CHANGE ITS BEHAVIOR. AT THE SAME TIME, THERE IS GOJ CONCERN ABOUT STABILITY IN SYRIA, AND ABOUT THE SYRIAN REGIME'S REPEATED MIS-STEP IN REACTION TO EVENTS. JORDANIAN OFFICIALS MAY SEEK YOUR ASSESSMENT OF SYRIA'S LIKELY REACTION TO RECENT DEVELOPMENTS.

- (C) JORDAN WAS ONE OF THE ARAB WORLD'S PIONEERS IN ECONOMIC AND SOCIAL REFORM; A GROUP OF ADVISORS APPOINTED BY THE KING HAS FORMULATED A COMPREHENSIVE NEW PROGRAM FOR POLITICAL AND ECONOMIC REFORM, THE NATIONAL AGENDA. JORDAN'S PARLIAMENT, DOMINATED BY EAST-BANK TRADITIONALISTS, IS LIKELY TO CONTINUE ITS RESISTANCE TO POLITICAL CHANGE, HOWEVER. THE POWERFUL EAST BANK MINORITY HERE VIEWS WITH SUSPICION ANY STEP THAT MIGHT GIVE UNDER-REPRESENTED JORDANIAN-PALESTINIANS A DOMINANT POLITICAL POSITION.

15. (SBU) THE VERY CLOSE RELATIONSHIP BETWEEN THE U.S. AND JORDANIAN GOVERNMENTS IS NOT REFLECTED IN JORDANIAN POPULAR OPINION. AMERICAN FOREIGN POLICY, ESPECIALLY ON THE PALESTINIAN ISSUE AND ON IRAQ, IS PERCEIVED NEGATIVELY AMONG ORDINARY JORDANIANS AS IT IS IN THE REST OF THE REGION. AFTER ISRAEL'S DISENGAGEMENT FROM GAZA, PUBLIC OPINION TOWARD U.S. POLICY IMPROVED, BUT THE MAJORITY STILL DISAPPROVE HERE.

16. (SBU) THE FY 2005 U.S. BUDGET PROVIDED \$204 MILLION IN FOREIGN MILITARY FINANCING (FMF) FOR JORDAN. THE FY 2005 SUPPLEMENTAL PROVIDED \$100 MILLION IN FMF AND \$99 MILLION FOR THE KING ABDULLAH SPECIAL OPERATIONS TRAINING CENTER (KASOTC). IN ADDITION, AT THE END OF JULY, DOD PAID JORDAN \$97 MILLION IN COALITION SUPPORT FUNDS (CSF) TO SETTLE JAF CLAIMS FOR COSTS INCURRED IN CONNECTION WITH OIF AND ITS AFTERMATH. THE FY 2005 BUDGET ALSO INCLUDED \$250 MILLION IN ECONOMIC DEVELOPMENT ASSISTANCE. THIS WAS ENHANCED BY A \$100 MILLION SUPPLEMENTAL. DEVELOPMENT ASSISTANCE WAS ROUGHLY SPLIT BETWEEN CASH TRANSFER AND PROJECT ASSISTANCE. THE PROJECT SECTORS RECEIVING THIS ASSISTANCE INCLUDED WATER AND THE ENVIRONMENT, ECONOMIC OPPORTUNITY, AND SOCIAL SECTORS - ENCOMPASSING EDUCATION, HEALTH, AND DEMOCRATIC GOVERNANCE. THE PROGRAMMED FY06 FMF BUDGET IS \$210 MILLION BUT MAY BE DECREASED SLIGHTLY IN REVISION.

ISSUES THE JORDANIANS MAY RAISE

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17. (S) DURING DISCUSSIONS WITH SENIOR JORDANIAN OFFICIALS, SOME OF THE ISSUES BELOW MAY ARISE; YOU MAY WISH TO DRAW ON THESE POINTS IN REPLY.

- (C) BTR TRANSPORTATION REIMBURSEMENT - WE BELIEVE YOU WILL BE ASKED TO ADDRESS THE STATUS OF THE \$350K BTR TRANSPORTATION REIMBURSEMENT. AS YOU KNOW, IN 2004, JORDAN DONATED TWENTY BTR-90 ARMORED FIGHTING VEHICLES TO IRAQ. TRANSPORTATION COSTS TOTALED \$350K AND CMATT AGREED TO PAY FOR THOSE COSTS. THE REIMBURSEMENT PROCESS HAS BEEN LENGTHY. AFTER APPROVAL WAS GAINED IN DECEMBER 2005, ACSA (ACQUISITION AND CROSS SERVICING AGREEMENT) CREDIT WAS GENERATED TO REPAY THE COMMITMENT. DFAS-DENVER RECEIVED THE CREDIT AND WILL DEDUCT THE \$350K FROM THE JORDANIAN TOTAL OWED ACSA BALANCE. SINCE THERE WILL NOT BE A CHECK CUT FOR THIS BALANCE, THE JORDANIANS

WILL NOT HAVE ANY HARD PROOF OF THE REIMBURSEMENT. HOWEVER, AS SOON AS MAP JORDAN RECIEVES A SUBSEQUENT ACSA ACCOUNTING PACKAGE, WE WILL INFORM THE JAF THAT THE REIMBURSEMENT HAS BEEN INCORPORATED.

- (S/NF) COUNTER-TERRORISM - THE U.S. AND JORDAN CONTINUE EXTENSIVE COOPERATION ON CT AND INTELLIGENCE ISSUES. THE KING ABDULLAH SPECIAL OPERATIONS TRAINING CENTER (KASOTC) IS THE CENTERPIECE OF THAT COOPERATION. KING ABDULLAH'S CONCEPT FOR DEVELOPING HIS SPECIAL OPERATIONS FORCES TO COUNTER THE TERRORIST THREAT GAINED MOMENTUM WITH THE FY 2005 SPECIAL APPROPRIATION. \$99 MILLION IN SUPPLEMENTAL ASSISTANCE WAS DESIGNATED TO ESTABLISH THE KASOTC. THE GOJ IS MOVING FORWARD WITH PLANS TO MAKE THE KASOTC A STATE OF THE ART FACILITY FOR SOF TRAINING FOR JORDAN, THE U.S. AND OTHER COUNTRIES. ADMINISTRATIVE DELAYS IN ESTABLISHING APPROPRIATE GROUND RULES WITHIN THIS UNIQUE PROJECT, INTERAGENCY STAFFING ISSUES AND REQUIREMENTS FOR INFORMING CONGRESS HAVE RESULTED IN SOME CONCERNs ON BOTH SIDES REGARDING THE ABILITY TO COMMIT THE \$99M BEFORE THE MONEY EXPIRES IN SEPTEMBER 2006. THE PROJECT WILL BE MANAGED BY THE ARMY CORPS OF ENGINEERS (ACOE) UNDER THE FOREIGN MILITARY SALES SYSTEM, AND \$7.1M HAS BEEN ALLOCATED TO COMMENCE INITIAL DESIGN AND CONTRACTING ACTIVITIES. THE RELEASE OF THE REMAINING \$91M IS CONTINGENT ON THE APPROVAL OF THE POLITICAL-MILITARY AGREEMENT BY BOTH SIDES. THIS AGREEMENT CONCERNs THE USE OF THE FACILITY, RELEASE OF TACTICS, TECHNIQUES AND PROCEDURES, AND OTHER SENSITIVE ISSUES AND IS CURRENTLY BEING STAFFED IN THE STATE DEPARTMENT. SOCCENT, THE JORDANIAN PROJECT MANAGER, ACOE, AND CENTCOM CONTINUE TO FINALIZE PLANS FOR CONSTRUCTION. THE MAIN FACILITY OF THE KASOTC WILL BE LOCATED IN YAJOUZ, NEAR JORDANIAN SOCOM JUST OUTSIDE AMMAN. A COMPLEMENTARY FACILITY FOCUSED ON MARITIME SOF MISSION TRAINING WILL BE LOCATED IN AQABA. ACOE HAS AN AMBITIOUS PLAN WHICH SHOULD ALLOW FOR GROUND-BREAKING LATE THIS SUMMER WITH FULL OBLIGATION OF FUNDS ON TIME. FUNDING FOR FUTURE OPERATIONS AND MAINTENANCE, AS WELL AS JAF DESIRES FOR ADDITIONS TO THE FACILITY, REMAIN AS ISSUES IN THIS PROJECT. JORDAN WILL LIKELY SEEK ADDITIONAL FUNDING FOR THE FACILITY AND FOR ITS OPERATIONS FROM THE USG.

- (U) SECDEF DONALD RUMSFELD VISITED JORDAN ON DECEMBER 23, 2005 THE SECRETARY SAW THE JORDANIAN COUNTER TERRORISM (CT) TRAINING CENTER, WHERE HE SPOKE WITH U.S. AND JORDANIAN TRAINERS AND IRAQI CT STUDENTS. HE WAS PRESENTED AN OVERVIEW OF THE FUTURE SITE OF THE \$99M KING ABDULLAH SPECIAL OPERATIONS TRAINING CENTER (KASOTC).

- (S) SHORTLY AFTER THE SUICIDE BOMBINGS OF HOTELS IN NOVEMBER, THE GOJ SUBMITTED AN EMERGENCY COUNTER TERRORISM ASSISTANCE REQUEST TO THE U.S. THIS REQUEST WAS PREFACED WITH JORDAN'S POSITION AS A CONTINUING PROMINENT TARGET FOR AL-QAEDA AND ASKED FOR IMMEDIATE ASSISTANCE IN ORDER TO ADDRESS THIS THREAT. THE REQUEST SPECIFICALLY ASKED FOR \$338M USD IN "EMERGENCY FINANCIAL AID AND ASSISTANCE" IN ADDITION TO THAT ALREADY BUDGETED, TO ADDRESS "THE MOST IMMEDIATE AND CRITICAL NEEDS" OF JORDAN. THE DETAILED REQUEST WAS FOR SPECIFIC EQUIPMENT, TRAINING, AND OTHER ASSISTANCE RELATED TO DETERRENCE, DETECTION, FORCE PROTECTION, CRISIS MANAGEMENT AND RESPONSE, INVESTIGATIVE AND FORENSICS ASSETS, AND DRILLS AND EXERCISES. EMBASSY AMMAN SUBSEQUENTLY ASSESSED THAT \$38M OF THE GOJ REQUEST REPRESENTS COUNTER-TERRORIST ASSISTANCE THAT IS TRULY URGENT; MUCH OF THE REMAINDER, WHILE NECESSARY IN THE EMBASSY'S VIEW, NEEDS TO BE DEALT WITH OVER THE COMING FIVE YEARS.

- (C) TRAINING FOR IRAQIS - THE FUTURE OF THE U.S.-BUILT JORDAN INTERNATIONAL POLICE TRAINING CENTER (JIPTC) FACILITY IS OF GREAT INTEREST TO THE GOJ. AS YOU KNOW, OUR BILATERAL AGREEMENT STIPULATES THE FACILITY WOULD BE HANDED OVER TO THE GOJ WHEN THE TRAINING OF NEW IRAQI POLICE FORCES ENDS IN DECEMBER 2006. WITHIN THE USG, THERE ARE CURRENTLY INFORMAL DISCUSSIONS UNDER WAY OF PROPOSALS WHICH WOULD INCLUDE THE CONTINUATION OF U.S.-JORDANIAN COOPERATION ON TRAINING, BEYOND THE END OF THE IRAQ MISSION, OF THIRD COUNTRY POLICE PERSONNEL AT A REGIONALIZED JIPTC. RECENTLY, JORDAN'S AMBASSADOR TO NATO OFFERED TO HOST A NATO SECURITY TRAINING CENTER FOR THE MEDITERRANEAN DIALOGUE MEMBERS AT JIPTC; WHILE SOME ELEMENTS OF NATO HAVE EXPRESSED INTEREST IN THIS IDEA, NATO HAS NOT IDENTIFIED A SOURCE OF FUNDING.

- (C) LISTED BELOW ARE SOME OF THE MORE NOTABLE TRAINING PROGRAMS, EITHER ONGOING OR CONDUCTED RECENTLY WITH THE POTENTIAL FOR FUTURE TRAINING:

- JORDAN INTERNATIONAL POLICE TRAINING CENTER (MORE THAN 29,000 IRAQI POLICE CADETS TRAINED TO DATE)
- NEW IRAQI ARMY TRAINING (1,978 TRAINED BY JORDANIAN ARMY)
- IRAQI COUNTER-TERRORISM FORCE (ICTF) TRAINING (JORDANIAN SPECIAL OPERATIONS COMMAND)
- TRAINING FOR IRAQI AIR FORCE PILOTS AND CREWS OF

THE IRAQI AIR CORPS (JORDANIAN AIR FORCE)  
-- ADVANCED MILITARY STUDIES FOR IRAQI OFFICERS  
(JORDANIAN NATIONAL DEFENSE COLLEGE AND NATIONAL COMMAND  
AND STAFF COLLEGE)  
-- TRAINING FOR IRAQI AIR TRAFFIC CONTROLLERS AND  
AVIATION INSPECTORS (JORDANIAN CIVIL AVIATION AUTHORITY)  
-- TRAINING ON BANK INSPECTIONS AND OPEN-MARKET  
OPERATIONS (CENTRAL BANK OF JORDAN)  
-- INFORMATION TECHNOLOGY TRAINING PROVIDED TO SEVERAL  
IRAQI MINISTRIES (E.G., HEALTH, EDUCATION, PLANNING)  
-- FOOD INSPECTION TRAINING (JORDANIAN FOOD AND DRUG  
ADMINISTRATION)  
-- TRAINING OF IRAQI NURSES/STAFF NURSES (JORDANIAN  
MINISTRY OF HEALTH)  
-- CENSUS TRAINING (DEPARTMENT OF STATISTICS)

- (C) IN ADDITION TO THESE GOJ-AFFILIATED PROGRAMS, THE  
PRIVATE SECTOR IS ALSO CONDUCTING CONSIDERABLE TRAINING  
IN JORDAN.

- (S/NF) MILITARY INTELLIGENCE TRAINING FOR IRAQIS - GEN  
SARAIREH, THE CHAIRMAN OF THE JORDANIAN JOINT STAFF HAS  
OFFERED ON NUMEROUS OCCASIONS WITH VISITING VIPS TO TRAIN  
INDIVIDUAL IRAQI INTELLIGENCE OFFICERS OR HELP THEM  
ESTABLISH THEIR OWN DEPARTMENT OF MILITARY INTELLIGENCE  
(DMI). NEITHER THE IRAQI MINISTRY OF DEFENSE NOR MINISTRY  
OF THE INTERIOR HAS RESPONDED; OUR UNDERSTANDING IS THAT  
THE NEW IRAQI GOVERNMENT PREFERENCES THAT ANY NEW TRAINING  
INITIATIVES TAKE PLACE INSIDE IRAQ.

- (S) IN ADDITION TO THE CREATION OF THE KING ABDULLAH  
SPECIAL OPERATIONS TRAINING CENTER (KASOTC), JORDANIAN  
EFFORTS TO TRAIN IRAQI CT FORCES HAVE BEEN PROFOUND. A  
TOTAL OF 532 STUDENTS GRADUATED FROM THE LAST SIX  
CLASSES. AFTER THE FINAL GRADUATION, SOCCENT WILL  
CLOSE DOWN ITS PART OF THIS PROGRAM. WHILE JORDAN  
WOULD LIKE TO CONTINUE TO OFFER THIS TRAINING, FUTURE  
TARGET AUDIENCES ARE NOT COMPLETELY CLEAR.

- (S) BORDERS - BORDER CONTROL REMAINS AN IMPORTANT  
CONCERN FOR THE GOJ. JORDAN IS IMPLEMENTING A BORDER  
SECURITY PROGRAM WITH U.S. GOVERNMENT ASSISTANCE.  
JORDANIAN AUTHORITIES ARE ESPECIALLY CONCERNED ABOUT  
THE POROUSNESS OF THEIR BORDERS WITH SYRIA AND SAUDI  
ARABIA. CONCERN WITH THE SYRIAN BORDER CONTINUE TO  
SLOW JORDAN'S IMPLEMENTATION OF THE 1997 OTTAWA TREATY  
BANNING LANDMINES. UNTIL AN IMPROVED SENSOR AND  
COMMUNICATIONS PACKAGE IS FULLY FUNDED AND DEPLOYED,  
THE GOJ WILL NEED TO MAINTAIN INCREASED NUMBERS OF  
NATIONAL FORCES ALONG ITS BORDERS. THE COMPLEX AND  
AMBITIOUS C4ISR PROGRAM WILL GREATLY INCREASE  
INTEROPERABILITY WITH THE COALITION AND THE  
EFFECTIVENESS OF JORDANIAN OPERATIONS FROM THE  
NATIONAL TO THE UNIT LEVEL. AS THE JAF COMES TO  
TERMS WITH DIFFICULTIES ASSOCIATED WITH THE  
MANAGEMENT, FUNDING AND IMPLEMENTATION OF THE  
MASSIVE C4ISR PROJECT, THE INTEGRATION OF THE BORDER  
SECURITY PROGRAM SHOULD ELIMINATE REDUNDANCY AND  
MUTUALLY BENEFIT BOTH PROGRAMS. SIGNIFICANT PROBLEMS  
CONTINUE AT THE TEBRIL CROSSING POINT ON THE IRAQ  
BORDER IN TERMS OF MAINTAINING THE FLOW OF TRAFFIC,  
ILLEGAL ENTRIES, AND CONTROLLING SECURITY THOUGH THERE  
WERE SOME IMPROVEMENTS IN 2005. A JORDANIAN MOI  
OFFICIAL INDICATED THAT WITHOUT USG SUPPORT ON THE  
IRAQI SIDE OF THE BORDER, THE IRAQIS WOULD HAVE LITTLE  
CONTROL. THE GOJ CONTINUES TO LOOK FOR BETTER SECURITY  
MEASURES AT THE BORDER TO PREVENT INFILTRATION BY  
FOREIGN MILITANTS. THE JAF WILL LIKELY ASK FOR  
ADDITIONAL FUNDING FOR THEIR C4ISR INITIATIVE DESPITE  
RECEIVING AN FMF SUPPLEMENTAL IN 2005 FOR THE C4ISR,  
TO CONTINUE TO ADDRESS THESE BORDER CONCERNs.

- (S) PEACE KEEPING OPERATIONS - JORDAN POSSESSES ONE  
OF THE BEST PEACEKEEPING TRAINING FACILITIES IN THE  
MIDDLE EAST - THE PEACE OPERATIONS TRAINING CENTER  
(POTC) IN ZARQA. JORDAN TRAINS ITS PEACEKEEPERS  
PRIOR TO DEPLOYMENT TO ONE OF THE MANY JORDAN-SUPPORTED  
UN PEACEKEEPING MISSIONS, WHICH INCLUDE THE MISSION  
IN HAITI WHERE JORDAN HAD ONE BATTALION SINCE LATE  
2004 AND ADDED A SECOND BATTALION IN SEPTEMBER 2005.  
IN ADDITION, JORDAN USED THE FACILITY TO TRAIN OVER  
800 U.S. SERVICE MEMBERS IN CULTURAL AWARENESS PRIOR  
TO THEIR DEPLOYMENT TO IRAQ. THE NEXT ITERATION OF  
THIS TRAINING IS SCHEDULED FOR MARCH AND APRIL OF  
THIS YEAR. MOREOVER, JORDAN ALSO TRAINS INTERNATIONAL  
PEACEKEEPERS AND U.N. STAFFERS AT THE CENTER. JORDAN  
WOULD LIKE TO EXPAND THE FACILITY TO CREATE A  
PEACEKEEPING CENTER OF EXCELLENCE (PKCOE) WHERE THEY  
COULD TEACH PEACEKEEPING, INTERNATIONAL LAW, AND PEACE  
ENFORCEMENT IN A REALISTIC ENVIRONMENT. THEY ESTIMATE  
THE COST OF THIS NEW CENTER WOULD BE JUST OVER \$3M.  
THERE HAS BEEN NO U.S. FUNDING ALLOCATED TO THIS LARGER  
PROJECT TO DATE. ARMY CENTRAL COMMAND (ARCENT) HAS  
BEEN THE KEY U.S. AGENCY SUPPORTING THE POTC, AND  
RECENTLY APPROVED EXERCISE RELATED CONSTRUCTION WORTH  
\$500K FOR A DUAL USE FACILITY - EXERCISE AND PEACEKEEPING

- THAT THE JORDANIANS ARE VIEWING AS A FIRST STAGE TO THE PKCOE. NEARLY ALL EQUIPMENT IN THE CURRENT POTC MAIN BUILDING WAS PURCHASED USING FUNDING FROM THE STATE DEPARTMENT'S ENHANCED INTERNATIONAL PEACEKEEPING CAPABILITY (EIPC) PROGRAM. THIS EQUIPMENT WILL BE MOVED TO THE NEW FACILITY, AND ADDITIONAL EQUIPMENT WILL ALSO BE PURCHASED WITH EIPC FUNDS.

- (S/NF) DEFENSE INDUSTRIES - JORDAN HAS LONG SOUGHT THE CAPACITY TO SUPPORT ITS OWN DEFENSE EQUIPMENT NEEDS IN ORDER TO ECONOMIZE ON MAINTENANCE, PARTS AND R&D, AND TO DEVELOP INCOME-GENERATING DEFENSE EXPORTS. THIS LONGSTANDING EFFORT HAS NOW BEEN MARRIED TO THE KING ABDULLAH II DESIGN AND DEVELOPMENT BUREAU (KADDB). FROM INTERCHANGEABLE BARREL HAND GUNS, TO DESERT ASSAULT VEHICLES, KADDB HAS WORKED TO LIMIT JORDAN'S RELIANCE ON FOREIGN ARMS IMPORTS WHILE SEEKING OTHER, PRIMARILY REGIONAL, CUSTOMERS. MOREOVER, THE REBUILD FACILITY ASSOCIATED WITH KADDB OVERHAULS THE ENTIRE JORDANIAN MECHANIZED FLEET, AND HAS THE POTENTIAL TO BECOME A REGIONAL REBUILD FACILITY. AT LEAST ONE MAJOR U.S. DEFENSE COMPANY HAS BEEN VERY SATISFIED WITH THE APTITUDE, WORK ETHIC AND GENERAL PERFORMANCE OF JORDANIAN MECHANICS AND TECHNICIANS PERFORMING REFURBISHMENT ON U.S. EQUIPMENT IN JORDAN. REPLICATING THIS VERY POSITIVE EXPERIENCE FOR OTHER U.S. DEFENSE REFURBISHMENT NEEDS IN THEATER MERITS CAREFUL CONSIDERATION, COULD PROVIDE THE U.S. MILITARY NEW FLEXIBILITY, AND WOULD BE WARMLY WELCOMED BY THE GOVERNMENT OF JORDAN AND ITS YOUNG DEFENSE INDUSTRIAL ESTABLISHMENT.

- (S) FIELD HOSPITALS - IN ADDITION TO SUPPORTING COALITION FORCE OPERATIONS IN IRAQ WITH THE CONTINUING DEPLOYMENT OF A FIELD HOSPITAL, A JORDANIAN MILITARY HOSPITAL CONTINUES TO OPERATE IN AFGHANISTAN. JORDAN ALSO OFFERED TO SEND TWO FIELD HOSPITALS AND FORENSICS TEAMS TO THE U.S. IN ORDER TO SUPPORT RECOVERY EFFORTS AFTER HURRICANE KATRINA. THOUGH WASHINGTON EXPRESSED OFFICIAL APPRECIATION FOR THE OFFER, IT WAS DECLINED FOR LEGAL AND TECHNICAL REASONS. JORDAN CONTINUES TO PROVIDE FIELD HOSPITALS OR MEDICAL TEAMS TO VARIOUS UNITED NATIONS MISSIONS INCLUDING IN THE WEST BANK, ERITREA, SIERRA LEONE, IVORY COAST, SUDAN AND LIBERIA. THE GOJ HAS ALSO SENT MEDICAL SUPPORT TO PAKISTAN TO INCLUDE A FIELD HOSPITAL IN SUPPORT OF EARTHQUAKE RECOVERY. JORDAN ALSO OFFERED VARIOUS HUMANITARIAN SUPPLIES TO PAKISTAN, WHICH WERE DELIVERED USING U.S. MILAIR. SEVERAL COALITION SUPPORT FUNDING REIMBURSEMENTS, INCLUDING MOST OF THE HOSPITAL CLAIMS ARE CURRENTLY UNDER REVIEW BY OUSD(C). BECAUSE JAF FINANCES ARE SO TIGHT, THEY ARE ADAMANT IN THEIR CONTINUED ADVOCACY FOR FULL REIMBURSEMENT OF THEIR UNPAID COALITION SUPPORT FUNDING CLAIMS WHICH APPROACH \$200M.

- (S/NF) MILITARY EXERCISES - THE U.S. AND JORDAN CURRENTLY CONDUCT TWELVE BILATERAL AND MULTILATERAL EXERCISES EACH YEAR. THIS IS THE MOST ACTIVE EXERCISE SCHEDULE IN THE CENTCOM AOR. GENERAL SARAIREH CONTINUES TO SEEK THE ADDITION OF ANOTHER "MINI BRIGHT STAR" EXERCISE WITH A CT FOCUS. IT IS UNLIKELY THAT THE JORDANIANS COULD ADEQUATELY SUPPORT AN ADDITIONAL EXERCISE. HOWEVER, WE ARE CURRENTLY PLANNING TO FOCUS NEXT YEAR'S EARLY VICTOR SOF EXERCISE ON CT, AND THE SOCCENT COMMANDER IS DEVELOPING THE CONCEPT TO CREATE MULTILATERAL FORCE TRACKING ASPECTS OF ONGOING SOF OPERATIONS INTO THE EXERCISE.

- (S) MILITARY COOPERATION - JORDAN-U.S. MILITARY COOPERATION IS BROAD AND DIVERSE. THE DECISION TO CONTINUE ON-GOING EXERCISES IN JORDAN LAST SUMMER DESPITE THE ROCKET ATTACK IN AQABA WAS HIGHLY APPRECIATED BY THE JORDANIAN MILITARY AND POLITICAL LEADERSHIP. THE JAF LEADERSHIP SENT A VERY STRONG SIGNAL IN TERMS OF THE IMPORTANCE OF OUR RELATIONSHIP BY REMAINING IN WASHINGTON TO FINISH THE JOINT MILITARY COMMISSION (JMC) DESPITE THE ATTACKS IN AMMAN WHICH OCCURRED DURING THE INITIAL DAY OF THE MEETINGS. SENIOR JAF LEADERSHIP ARGUES JORDAN NEEDS SECURITY ASSISTANCE FUNDING FOR THE MODERNIZATION THEY REGARD AS NECESSARY TO ADDRESS OUR FUTURE REQUESTS FOR THEIR SUPPORT IN THE REGION AS WELL AS FOR INCREASING THEIR CONTRIBUTION TO THE WAR ON TERRORISM. 2005 GRANT MILITARY ASSISTANCE FUNDS TOTALED APPROXIMATELY ONE HALF BILLION DOLLARS (SEE PARA 5). MAP JORDAN WILL CONTINUE TO ADVOCATE MUTUALLY BENEFICIAL PROGRAMS, BUT THIS HIGH LEVEL OF FUNDING IS NOT LIKELY TO MATERIALIZE AGAIN SOON. JORDAN SOUGHT ASSURANCES OF CONTINUED OUT-YEAR FINANCING AT THESE LEVELS DURING THE JMC, AND HABITUALLY DOES SO IN TALKS WITH SENIOR U.S. LEADERSHIP. THE JAF ASKED FOR ADDITIONAL FUNDING FOR SEVERAL NEW OR EXPANDED PROJECTS AT THE JMC WHICH ARE NOT FUNDED WITHIN THE EXISTING FIVE YEAR PLAN. THESE INCLUDE A \$180M MULTI-YEAR SIMULATIONS PROGRAM, \$101M OF REMAINING UNFUNDED C4ISR, A \$50M CRISIS MANAGEMENT RESPONSE CENTER, ADDITIONAL \$45M FOR BORDER SECURITY, \$55M IN COMMUNICATIONS AND ELECTRONICS

WARFARE EQUIPMENT AND \$25M FOR VARIOUS AIR FORCE UPGRADES. SECRETARY RODMAN ASSURED THE JAF THAT THEY CONTINUE TO BE A PRIORITY FOR USG SUPPORT AND MILITARY ASSISTANCE, BUT REINFORCED THE BELIEF THAT THEIR FMF BASE LINE WILL REMAIN AT AROUND \$205M. THE 2006 FOREIGN OPERATIONS APPROPRIATIONS ACT ALLOCATES \$210M IN FMF, AND \$250M IN ECONOMIC SUPPORT FUNDS FOR JORDAN.

- (U) MILITARY EDUCATION AND TRAINING - JORDAN HAS THE SECOND LARGEST INTERNATIONAL MILITARY EDUCATION AND TRAINING (IMET) PROGRAM IN THE WORLD, RECEIVING \$3.014 MILLION IN 2005. IN FY 2005, JORDAN SENT APPROXIMATELY 300 STUDENTS TO TRAINING IN THE U.S., AND HAD AN ADDITIONAL 110 STUDENTS TRAINED IN JORDAN BY U.S. MOBILE EDUCATION TEAMS. IN ADDITION, IN 2005 IT RECEIVED THE SECOND LARGEST ALLOCATION IN THE WORLD FOR THE COUNTER-TERRORISM FELLOWSHIP PROGRAM AT \$1.44 MILLION. JORDAN SENT 40-50 STUDENTS TO THE STATES UNDER THIS PROGRAM FOR EACH OF THE LAST THREE YEARS, INCLUDING SIX STUDENTS PER YEAR TO THE NATIONAL DEFENSE UNIVERSITY'S COUNTER TERRORISM FELLOWSHIP PROGRAM. IT IS ALSO AN ACTIVE PARTICIPANT IN NUMEROUS OTHER TRAINING PROGRAMS, TO INCLUDE SEMINARS SPONSORED BY THE NEAR EAST - SOUTH ASIA (NESAS) CENTER FOR STRATEGIC STUDIES AND THE GEORGE C. MARSHALL CENTER FOR STRATEGIC STUDIES.

- (S) THE ROYAL JORDANIAN NAVY - THE RJN IS ENGAGED IN BORDER CONTROL AND CONTINUES TO WORK CLOSELY WITH ITS RED SEA NEIGHBORS ISRAEL, EGYPT AND SAUDI ARABIA, TO COMBAT SMUGGLING AND TO ENFORCE MARITIME LAW IN THE GULF OF AQABA. JORDAN RECENTLY FORMALLY JOINED THE PROLIFERATION SECURITY INITIATIVE. THE JAF HAS INSTALLED NEW BORDER OBSERVATION SITES THAT ENHANCE TECHNICAL MEANS TO MONITOR AND SUPPORT THE LANDWARD CONTROL OF JORDAN BORDERS IN THE VICINITY OF AQABA. THE SECURITY OF THE PORT HAS BEEN IMPROVED WITH THE ACQUISITION OF SEA FORWARD LOOKING INFRA-RED (FLIR) AND OTHER NIGHT VISION DEVICES. THE JAF IS IN THE PROCESS OF DEVELOPING A COUNTER-SMUGGLING PLAN. THE KING AND JAF REMAIN COMMITTED TO UPGRADING RJN EQUIPMENT AND INFRASTRUCTURE. THE RECENT DELIVERY OF FMS-PROCURED PATROL BOATS AND ZODIACS, AS WELL AS AN INCREASED AMOUNT OF ALLOCATION FOR THE RJN IN THE FIVE YEAR PLAN, INDICATE THE KING'S SUPPORT FOR THE ROYAL JORDANIAN NAVY. THE KING ALSO COMMITTED NEARLY USD 50M TO UPGRADE THE NAVAL BASE AT AQABA. THE BASE CONSTRUCTION PROJECT INCLUDES A PIER CAPABLE OF HANDLING TWO U.S. CRUISER-CLASS WARSHIPS OR ONE U.S. JFK CLASS AIRCRAFT CARRIER. EXERCISE-RELATED CONSTRUCTION (ERC) FUNDS HAVE ALSO BEEN ALLOCATED FOR THE IMPROVEMENT OF THE BASE, INCLUDING TWO LANDING CRAFT AIR CUSHION (LCAC) RAMPS; A VESSEL BOARD SEARCH AND SEIZURE EXERCISE MOCK UP; AND, A WASH RACK FOR VEHICLES. NAVCENT IS ALSO PROJECTING AN LCAC CONTROL TOWER FOR THE FUTURE TO COMPLETE THE PROJECTS THERE. THESE IMPROVEMENTS WILL SUPPORT U.S. FORCES DEPLOYED TO JORDAN FOR EXERCISE AND CONTINGENCY PURPOSES.

18. (C) OUR MILITARY-TO-MILITARY RELATIONSHIP AND ACCESS REMAIN EXCELLENT. THE JAF WILL CONTINUE TO LEVERAGE THIS RELATIONSHIP TO GAIN ADDITIONAL RESOURCES. WE FEEL THEIR CURRENT CONTRIBUTIONS TO STRATEGIC REGIONAL GOALS MERIT THE SIGNIFICANT ASSISTANCE THEY ARE RECEIVING. WE CONTINUE TO ADVISE THE JAF THAT EXPECTATIONS OF INCREASED MILITARY ASSISTANCE ARE, HOWEVER, INCONSISTENT WITH OUR BUDGET REALITIES. ADDITIONALLY, WE ARE FORCING THE JAF TO BE REALISTIC IN BALANCING ITS FIVE YEAR PLAN BY ELIMINATING PREVIOUSLY PLANNED PROJECTS IN ORDER TO FUND DESIRED NEW INITIATIVES. THE USG MUST CONTINUE TO EVALUATE THE IMPORTANCE OF THE STRATEGIC PARTNERSHIP WITH JORDAN, AND JORDAN'S COMMITMENT TO U.S. REGIONAL AND GLOBAL INITIATIVES. BASED ON THIS CALCULUS, WE SHOULD CONTINUE TO SUPPORT THOSE EFFORTS WITH APPROPRIATE ADJUSTMENTS TO OUR LEVEL OF FINANCIAL AND OTHER SUPPORT. THE GOJ IS STANDING SOLIDLY BESIDE THE USG IN ITS REGIONAL EFFORTS. IT HAS BEEN POLITICALLY DIFFICULT FOR THEM TO MAINTAIN THIS SUPPORT, AND JORDAN HAS NOW PAID DEARLY ON ITS OWN SOIL.

19. (C) JORDAN'S LEADERSHIP SINCERELY SUPPORTS U.S. REGIONAL EFFORTS AND THE WAR ON TERRORISM. SENIOR OFFICIALS YOU MEET WILL AFFIRM JORDAN'S COMMITMENT TO OUR ONGOING PARTNERSHIP AND WILL THANK YOU FOR AMERICA'S SUPPORT TO JORDAN.

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